LSPA PCB Course March 28, 2013



Management of PCBs Under the MCP

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Springfield, MA



Presentation Outline



- 1. Laws and Regulations
- 2. Notification Requirements
- 3. Risk Characterization
- 4. General Disposal Considerations
- 5. Case Studies GE Pittsfield PCB Remediation



Regulation of PCBs in Massachusetts

- M.G.L. Chapter 21E
 - Massachusetts Oil and Hazardous Material Release Prevention and Response Act

http://www.malegislature.gov/Laws/GeneralLaws/Partl/Titlell/Chapter21E

- Massachusetts Contingency Plan (MCP)
 - o 310 CMR 40.0000

http://www.mass.gov/dep/cleanup/laws/mcptoc.htm



Notification Requirements 2-Hr (verbal)

Sudden Release or Threat of Release

- ≥ 10 gal. PCB-contaminated material, PCBs unknown or < 500 ppm;
- ≥ 1 gal. PCB-contaminated material, PCBs ≥ 500 ppm;
- \geq 1 lb. PCBs





Notification Requirements 2-Hr (verbal)



888-304-1133

- Oil/Hazardous Material Leaks/Releases/Spills Examples: 10 Gal. Petroleum or 25 Gal. Transformer Oil to Ground, Petroleum to Surface Water Causing Sheen
- Drinking Water Emergencies Examples: Contamination, Distribution/Plant Failures, Source Loss
- Wastewater Emergencies Examples: Bypasses, Failures, Overflows, Power Outages
- Other Environmental Emergencies Examples: Threats from Air Pollution, Industrial Wastewater, Large Quantities of Hazardous Waste

Poses or Could Pose an Imminent Hazard

- PCBs ≥ 10 mg/kg in top 12" of soil, within 500 ft. of school, residence, or playground;
- Short-term (5 yrs.) risk levels > Excess Lifetime Cancer Risk (ELCR = 1x10⁻⁵) or Hazard Index (HI =10)
- Long-term risk levels > 10xELCR (ELCR=1x10⁻⁵) or HI (HI=1)



Notification Requirements 72-Hr (verbal)

- Condition of Substantial Risk Migration (SRM)
 - Discharge of separate-phase oil or hazardous material to surface waters, subsurface structures, or underground utilities or conduits
- $\geq \frac{1}{2}$ inch NAPL*





Notification Requirements 120-Day (written)

RC-S1	2 mg/kg	Soils within 500 ft. of school, residence, playground, or in RCGW-1 area
RC-S2	3 mg/kg	All other soils
RC-GW1	0.5 µg/l	Current Drinking Water Source Area or Potential Drinking Water Source Area
RC-GW2	5 µg/l	All other groundwater



Risk Characterizations



- Method 1 Predetermined numeric standards for soil and groundwater
- Method 2 Allows for some adjustment of the Method 1 for site-specific conditions
- Method 3 Defined cleanup standards based on a site specific risk assessment; cumulative risk approach



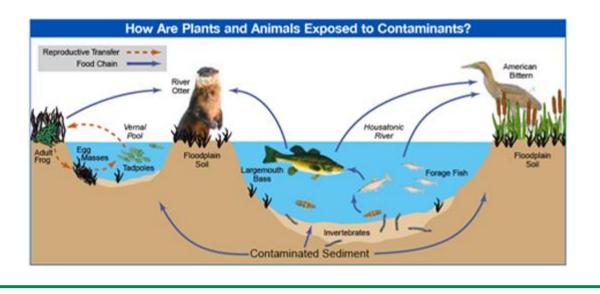
Cleanup Standards Method 1 Standards

Soil	Groundwater
S-1 = 2 mg/kg	GW-1 = 0.5 µg/l
S-2 = 3 mg/kg	GW-2 = 5 µg/l
S-3 = 3 mg/kg	GW-3 = 10 µg/l



Cleanup Standards Method 3 Risk Characterization

- Site-specific risk characterization
- Cumulative Cancer Risk Limit = ELCR = 1×10^{-5}
- Cumulative Non-cancer Risk Limit = HI = 1
- Environmental Risk Characterization





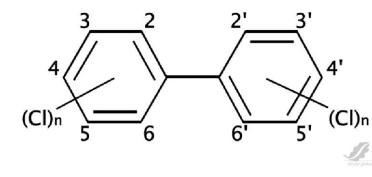
Simple Shortform Analysis

Example: Direct contact for PCBs in soil (only) and no other constituents.

Receptor	[PCB], mg/kg
Resident	6
Construction Worker	25
Park Visitor	10
Trespasser	100



Further Considerations



- Upper Concentration Limits (UCLs)
 - UCL (soil) = 100 mg/kg
 - UCL (gw) = 100 μg/l
 - Remove, if feasible
 - o If not, achieve Permanent Solution with AUL and
 - Permanently fixate or immobilize,
 - Construct Engineered Barrier, or
 - UCLs located > 15 ft. below grade
- Properly calculate your exposure point concentration
- Look for TSCA triggers ASAP



General Disposal Considerations

- Hazardous waste vs solid waste
- 310 CMR 30.000 Massachusetts Hazardous Waste Regulations
- 310 CMR 30.105 Exemption for PCB Waste Regulated Pursuant to TSCA





PCBs in Building Materials

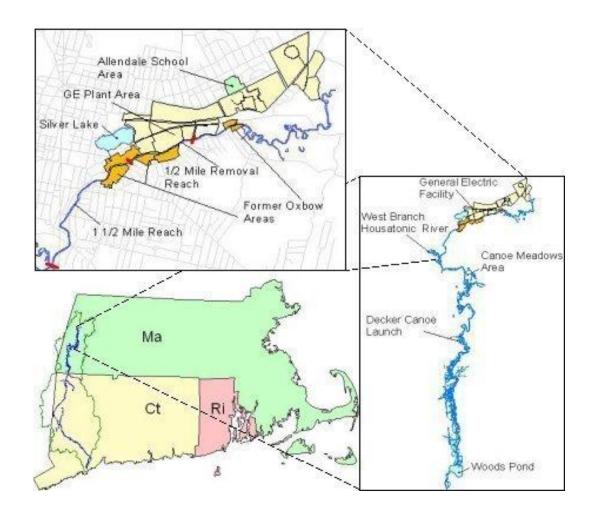
MassDEP Does Not Regulate the Removal of PCBs in Building Materials

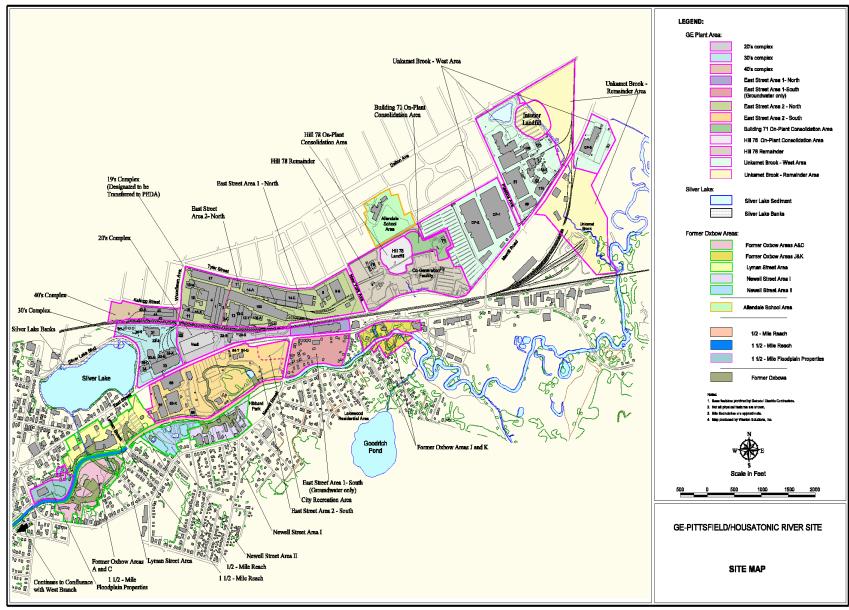




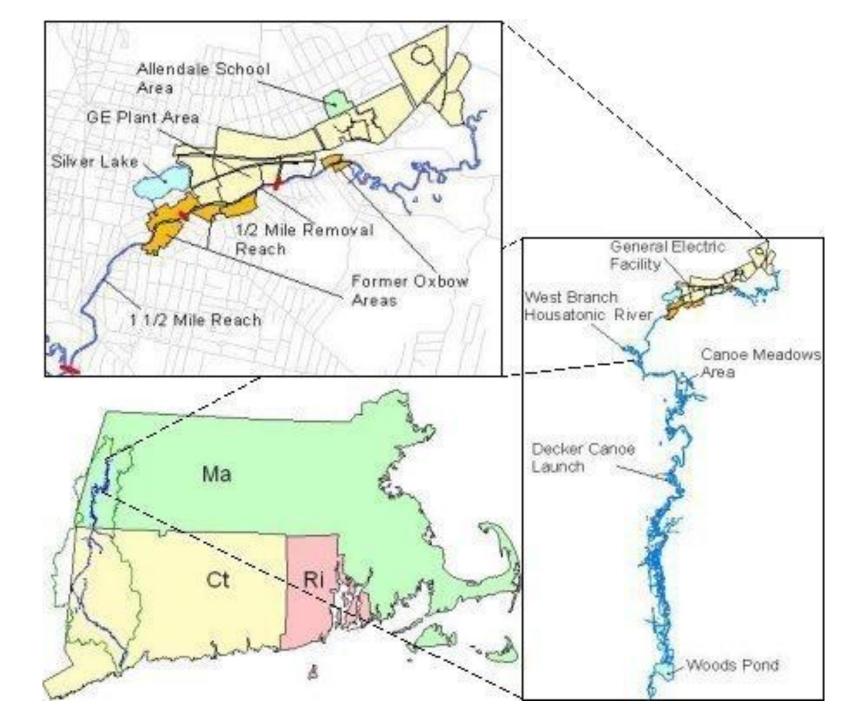
GE/Housatonic River Project Pittsfield, MA

- Housatonic River
- GE Plant Site
- Oxbows
- School
- Silver Lake
- Commercial & Residential Properties





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Regulatory History – 1980s



Two ACOs with MassDEP

Specified Site Investigation Activities

Corrective Action Permit with EPA

 Under the Hazardous and Solid Waste Amendments to the Resource Conservation and Recovery Act (RCRA) Federal Regulatory History – 1991



Re-issued RCRA Permit

- RCRA Corrective Action Permit issued to GE (became effective 1994)
 - 254-acre facility
 - Former oxbows
 - Silver Lake
 - Housatonic River (+floodplain, wetlands, and sediments)

Mass Regulatory History



Two ACOs with MassDEP in the 1980s and 1990s

- Specified investigatory work
- ACO entered into on November 13, 2000 with MassDEP replaced the 2 ACOs

Federal Regulatory History – 1997

- EPA proposed Site to Superfund National Priorities List
- Federal and State Governments began negotiations
- Tentative agreement reached in 1998
- Parties include
 - U.S. EPA
 - U.S. Department of Justice
 - MassDEP
 - CT DEP
 - City of Pittsfield



Federal Consent Decree

Entered on October 7, 1999 Approved by court October 27, 2000

Major Components

- Cleanup of Contaminated Areas
- Restoration of Natural Resources
- Recovery of Government Costs
- Effect and Form of the Consent Decree
- Additional Important Actions
- Enhanced Public Participation
- Brownfields Redevelopment and Economic Aid



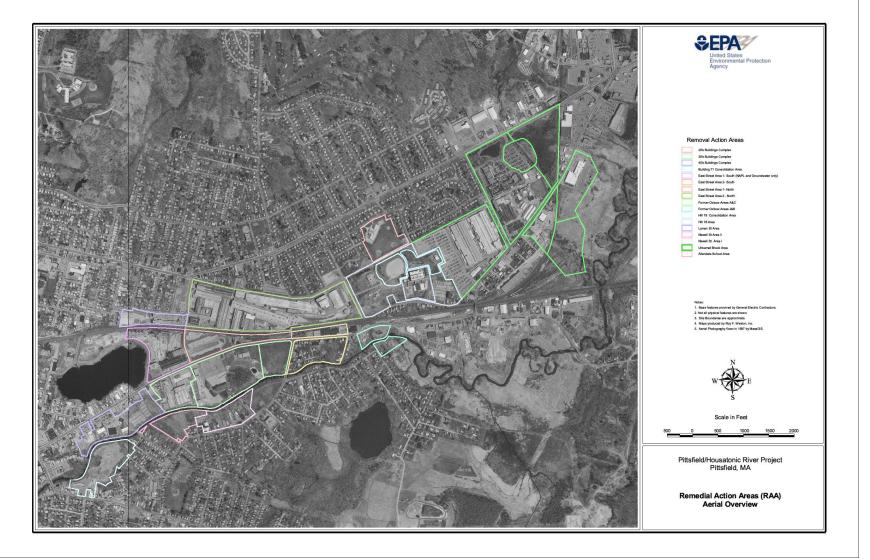
Cleanup of Contaminated Areas



Overall Principles of Cleanup Agreement

- Extensive sampling
- Remediation
- Material consolidated on site (OPCAs)
- Environmental Restrictions and Easements (EREs) to maintain commercial/industrial use

General Electric/Housatonic River Project



Remediation of GE Plant Site

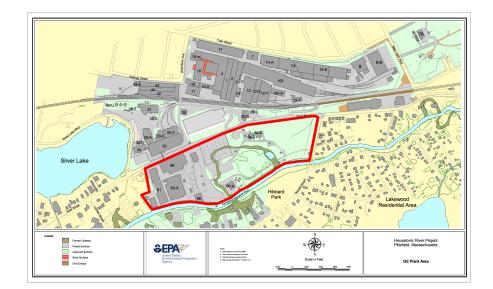
 Objective: To remediate surface soils to levels that allow for commercial/industrial or recreational use, and to minimize exposure to contaminants in deeper soils



- Performance Standards
 - 0 to 1 foot ≤ 25 ppm PCBs average
 - Engineered barrier where PCBs
 > 100 ppm average within top
 15 feet
 - Utility corridors \leq 25 ppm PCBs
 - No capping of unpaved soils in floodplain
 - Removal of pavement in 200foot-wide buffer zone on northern side of river
 - Future City ballfield one foot cap and meet recreational standard of 15 ppm PCB average in next two feet

Remediation of GE Plant Site

- Includes combination of soil removal and engineered barriers to achieve CD standards
- Remedial work ongoing currently at East Street I – South (red outline); all other areas complete
- 20s, 30s, 40s transferred or to be transferred to PEDA (40s) (included building demolition); transfers include EREs which are under DEP oversight



Brownfields Redevelopment and Economic Aid

- Objective- to utilize the former GE facility for new development thus preserving undisturbed "greenfields".
- GE, the City of Pittsfield and the Pittsfield Economic Development Authority (PEDA) entered into the Definitive Economic Development Agreement (DEDA).
- DEDA
 - GE will:
 - clean up its Plant Site to agreed upon Consent Decree standards
 - demolish several buildings
 - provide some funding for construction of new buildings and transfer portions of the property to PEDA for economic redevelopment.
 - provide economic aid to the City of Pittsfield for 10 years and make upgrades to the Plant Site and Silver Lake that will have aesthetic value and enhance local habitat.

Pittsfield Economic Development Authority

- Agreement
 - Remediate Plant site to CD standards
 - Demolish several
 buildings (20s, 30s, 40s)
 - Provide funding for new buildings
 - Transfer portions of property to PEDA

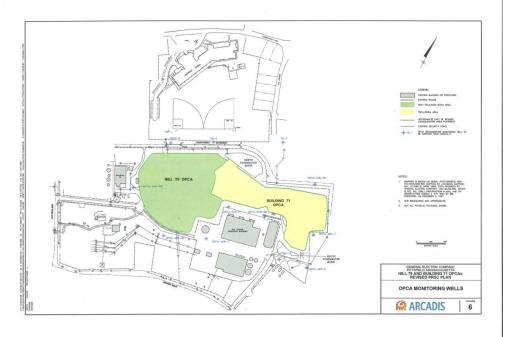


Pittsfield Economic Development Authority



On-Plant Consolidation Areas

 Objective: To eliminate risk of exposure to materials in the consolidation units through a combination of engineering controls and long-term monitoring



- Performance Standards
 - Install a protective cap over Hill 78 and Building 71 Consolidation Areas
 - Establish a groundwater monitoring network to monitor groundwater surrounding the landfill
 - Install a liner and leachate collection system for Building 71 Consolidation Area

On-Plant Consolidation Areas

Hill 78 OPCA

- 6 acres
- Includes former Hill 78 landfill, originally created in the early 1940s
- Designated a consolidation area for certain materials excavated under CD and for building demolition debris
- Material received between 1999 and 2009
- Final capping occurred in 2009

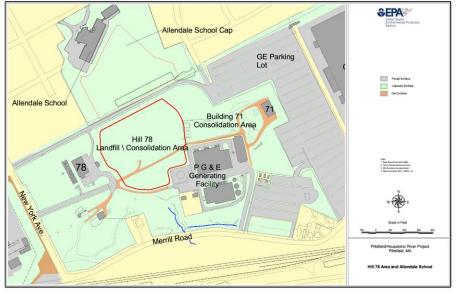
Building 71 OPCA

- 5 acres
- Also designated for consolidation of certain materials and building demolition debris under the CD
- Received materials from 2001 through 2006
- Final capping in 2006
- Includes liner and leachate collection system



Consent Decree Remediation of Allendale School

- Objective: To remove contaminated fill (previously capped) from the schoolyard and restore the schoolyard
- Performance Standards
 - Remove all soils containing PCBs greater than 2 ppm



Consent Decree Remediation of Allendale School





Remediation of Former Oxbows

 Objectives: To achieve appropriate cleanup standards keyed to current uses and expected future uses and to allow for changes in property use



- Performance Standards
 - Lyman/Newell Parking Lots
 - Remove surface soils and replace
 with vegetative covers
 - Commercial/Industrial Areas
 - 25 ppm PCB average in surface
 - 200 ppm PCB average 1-6 feet
 - Engineered barrier where exceed
 100 ppm PCB average top 15 feet
 - Recreational Areas
 - 10 ppm PCB average in surface
 - 15 ppm PCB average 1-3 feet
 - Engineered barrier where exceed 100 PCB average top 15 feet
 - Residential Areas
 - 2 ppm PCB average

Remediation of Former Oxbows

- River was re-channelized in late 1930s and early 1940s, creating number of oxbows
- 11 former oxbows identified near GE facility that received industrial waste
- Remediation conducted between 2003 and 2009
- Approximately 49,000 cy of soil removed and approximately 8.2 acres of engineered barriers installed
- Approximately 42,000 cy of soil disposed at OPCAs with remaining 7,000 cy sent to offsite disposal facilities



Remediation of Unkamet Brook

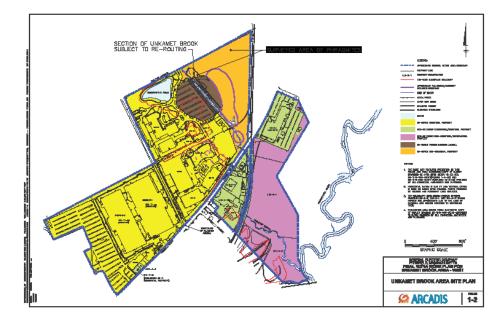
 Objective: To provide protection for human recreational users and biological receptors in portions of the brook and its floodplain from Dalton Avenue downstream to the Housatonic River



- Performance Standards
 - Reroute brook to its former channel and cap entire existing industrial landfill
 - Remove brook sediments to achieve 1 ppm PCB average in surface sediments
 - Remove soils in floodplain to achieve 10 ppm PCB average in top foot and 15 ppm average in 1 to 3 foot depth (recreational use)

Remediation of Unkamet Brook

- Divided into West (industrial portion) and Remainder (former landfill, brook, wetland)
- West
 - Industrialized portion
 - Final RD/RA Work Plan June 2010
 - Removal of 3,700 cy soil and installation of engineered barrier
- Remainder
 - Reroute brook around landfill
 - Cap landfill (approx 7 acres)
 - Remove 22,390 cy floodplain soil/sediment
 - Final RD/RA Work Plan Spring 2011



Remediation of Silver Lake

 Objective: To provide a clean-up that is protective of human and ecological use of the lake

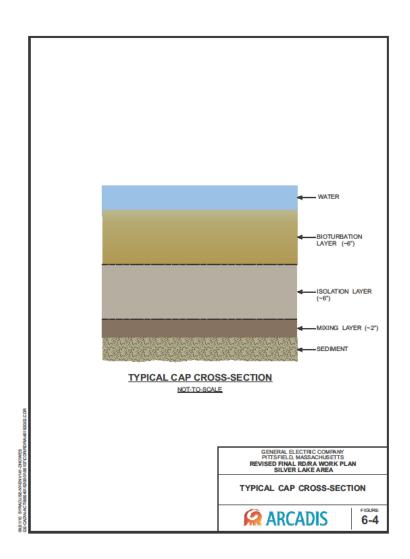


- Performance Standards
 - Remove bank soils to achieve 10 ppm PCB average in top foot and 15 ppm PCB average from 1-3 feet (residential properties to achieve 2 ppm average)
 - Remove and replace hot spot sediments near outfall
 - Cap entire 26 acres lake bottom and armor perimeter of lake
 - Periodic review of effectiveness of cap

Remediation of Silver Lake

Silver Lake

- 26 acres; discharges to Housatonic River
- Final RD/RA work plan calls for removal of 1,500 cy of sediment, placement of cap, removal of 10,200 cy of bank soil, and armoring of shoreline.
- Remediation occurring currently



Consent Decree Housatonic River – Half Mile Reach

- Remediation completed
 in September 2002
- Addressed contaminated river banks and sediment
- Restored riverbed capped with sorptive layer and armoring stone
- Approximately 12,000 cy of sediment and 6,400 cy of bank soil removed; majority of material disposed at OPCAs



Consent Decree Housatonic River – 1.5 Mile Reach

- Remediation of sediment and bank soils completed in 2006
- Remediation resulted in 99% reduction of PCB concentrations in sediment
- Approximately 92,000 cy of sediment and bank soil removed for disposal
- Approximately 51,000 cy of material disposed at OPCAs

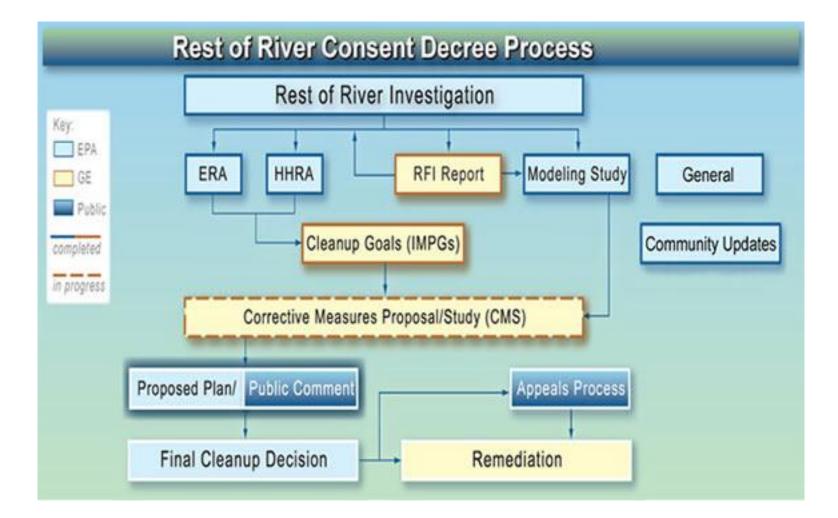


Rest of River



- Confluence of East and West Branch to Long Island Sound, CT
- CD Implement Process for Remedy
- Remedy through RCRA permit
- Appeals Process

ROR Process Flow



MassDEP Administrative Consent Order



- Dorothy Amos Park
- West Branch Housatonic River
- Fill Properties
 - Residential and Commercial Sites

Dorothy Amos Park

- Former junkyard that took in PCB transformers for scrap metal
- City obtained in 1973 and converted to park in 1975
- Remediated in 1998
- Adjacent to West Branch Housatonic River





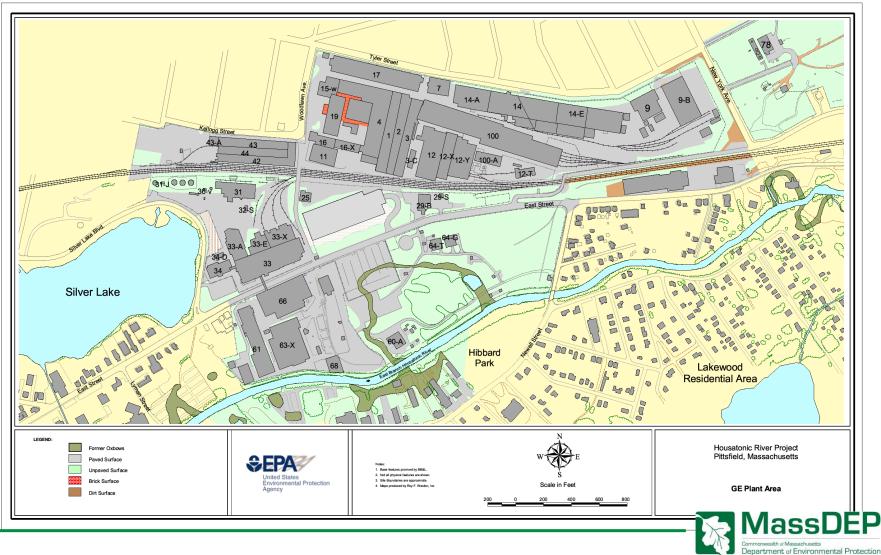
West Branch

- Adjacent to Dorothy Amos Park
- Remediated between July 2009 and November 2009
- Removed all PCB containing sediment – 900 cy
- Removed 430 cy bank soil





General Electric Facility Pittsfield, Massachusetts



POLYCHLORINATED BIPHENYLS (PCBs)

A FACT SHEET

Providing Answers to Commonly Asked Questions Regarding PCB Exposure at the Hazardous Waste Sites Associated with the General Electric Pittsfield Facility and the Housatonic River



Massachusetta Department of Environmental Protuction Bureau of Weate Site Cleanup AND United States Environmental Protection Agency Office of Site Remediation and Restoration

August 1997

Residential Properties which may contain Contaminated Fill from the General Electric Company (GE)

Questions & Answers

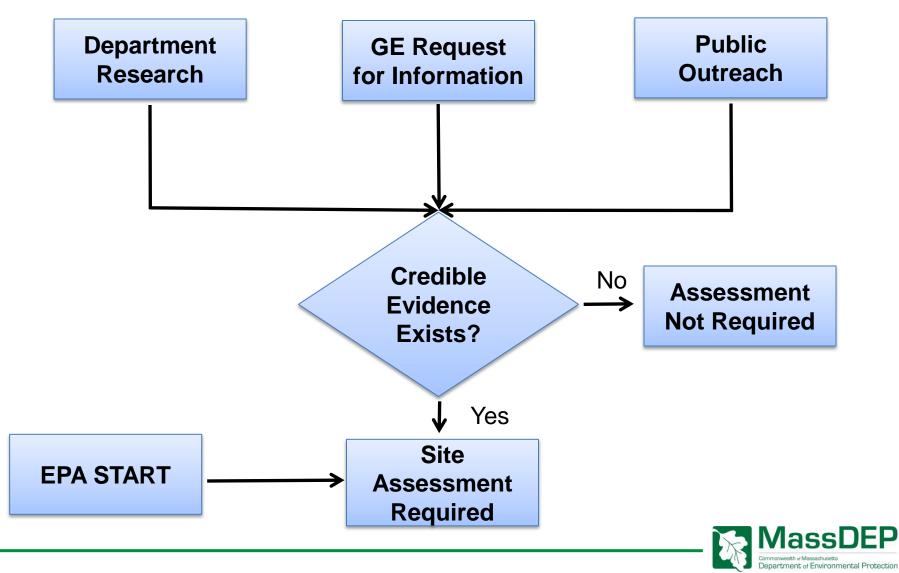
Prepared by:

The Massachusetts Department of Environmental Protection (DEP) in conjunction with The United States Environmental Protection Agency (PPA), together, "the Agencies"

August 7, 1997



Site Discovery



Credible Evidence

- Presence of transformer electrical equipment
- Wood blocks
- Fuller's earth
- Direct knowledge

- RFI documents
- Adjacent property
- EPA data













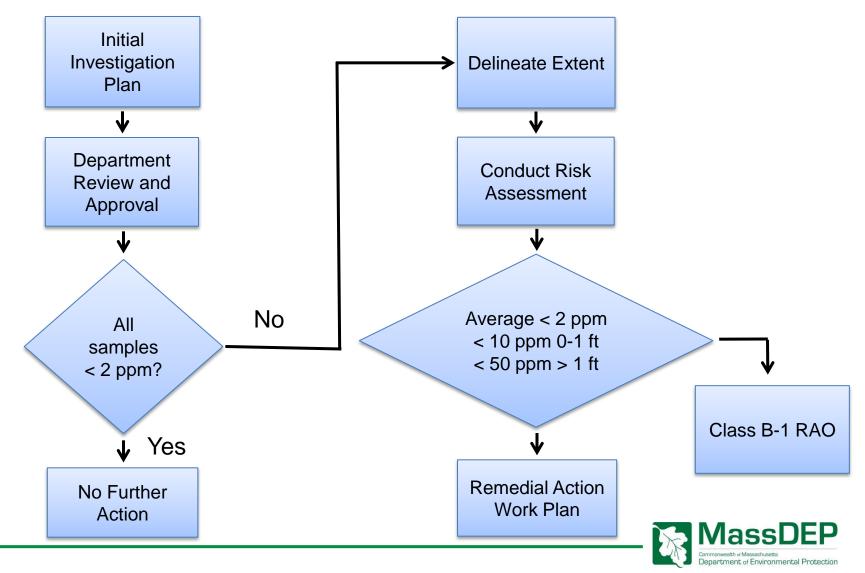


Site Discovery Summary

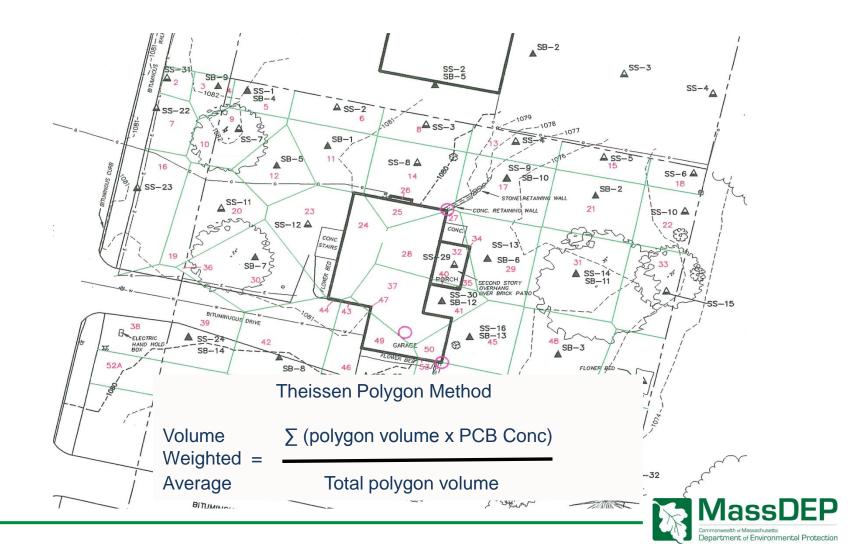
- Majority of sites discovered between 1997 and 2001
- Evaluated approximately 700 sites throughout city
- Concentrated near GE Plant
- Sampled 470 sites



Site Assessment



Exposure Point Concentration 0 – 1 Foot

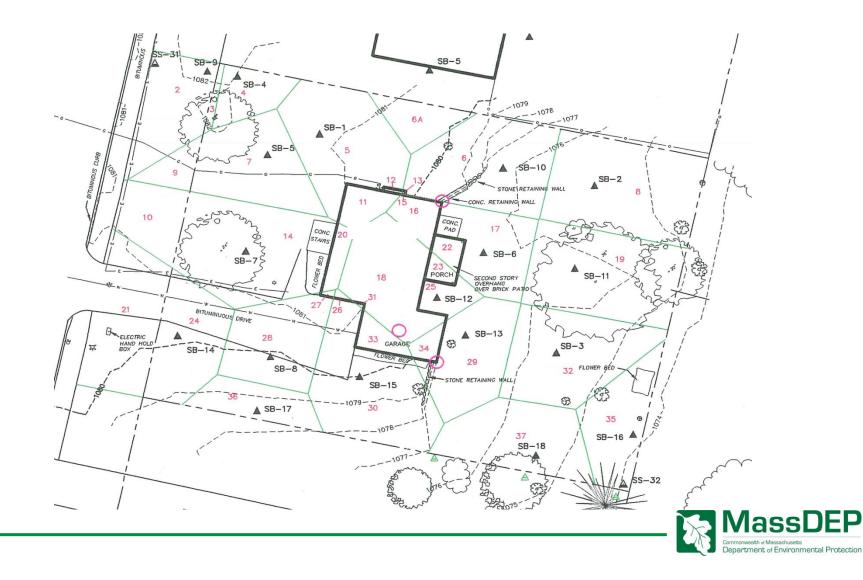


Existing Conditions 0-1 Foot

Sample ID	Polygon ID	Polygon Area (sq. ft.)	Sample Depth (ft.)	PCB Conc (ppm)	Volume (cumulative) (cy)	Average PCB Concentration Per Foot (ppm)	Average PCB Conc. TIMES Total Volume	
SB-1	11	362	0-0.5	5.2	6.71	53.1	712.07	
50 1	11	502	0.5-1	101	13.41	55.1	/12.0/	
SB-2	21	461	0-0.5	8.5	8.53	33.25	567.23	
50-2	21	401	0.5-1	58	17.06	55.25	507.25	
SB-3	48	549	0-0.5	14.7	10.17	18.35	373.06	
30-3	40	549	0.5-1	22	20.33	10.55	575.00	
SB-5	12	200	0-0.5	0.38	5.7	5.74	65.45	
30-3		308	0.5-1	11.1	11.4	5.74	05.45	
SB-7	30,36	614	0.0.5	1.9	11.37	1.09	24.79	
3D-7			0.5-1	0.28	22.74	1.09		
CD 0	42	634	0.0.5	1.7	11.74	2.15	50.48	
SB-8			0.5-1	2.6	23.48	2.15		
CD 0	2.4	120	0.0.5	4	2.41	0	20 50	
SB-9	3,4	130	0.5-1	12	4.82	8	38.58	
CD 10	50	070	0.0.5	1	5.15	2.45	25.54	
SB-18	59	278	0.5-1	5.9	10.29	3.45	35.51	
Tot	als	13,984		•	517.94		11,235.21	
					Volume-Wei	21.69		
		-		-				



Exposure Point Concentration > 1 Foot



Existing Conditions > 1 Foot

Sample ID	Polygon ID	Polygon Area (sq. ft.)	Sample Depth (ft.)	PCB Conc (ppm)	Volume (cumulative) (cy)	Average PCB Concentration Per Foot (ppm)	Average PCB Conc. TIMES Total Volume	
SB-8	28	635	1-2	39	23.5	27	1,903.64	
30-0	20	055	2-4	21	70.51	27		
			1-2	53	37.21		3,197.40	
SB-11	19	1,005	2-4	16.35	111.63	17.19		
			4-6	0.113	186.06			
			1-2	26.5	19.86		531.64	
SB-16	35	536	2-4	0.11	59.58	5.35		
			4-6	0.024	99.31			
	36		1-2	2.2	12.21		33.19	
			2-4	0.23	36.62			
SB-17		330	4-6	0.0095	61.04	0.3		
		l I	6-8	0.01	85.45			
			8-10	0.01	109.86			
			1-2	6.4	26.33			
SB-18	37	711	2-4	0.05	79	1.3	171.71	
		4-6		0.0105	131.66]		
Totals		13,979			3735.15		15,726.54	
				Volume-Weig	ghted Average	4.21		



Site Remediation

- Remedial Action Work Plan
 - Baseline Site
 Survey
 - Site Control
 - Backfill
 - Post-Restoration
 Monitoring





Post Remediation 0-1 Foot

Existing Conditions

Post Remediation Conditions

Sample ID	Polygon ID	Polygon Area (sq. ft.)	Sample Depth (ft.)	PCB Conc (ppm)	Volume (cumulative) (cy)	Average PCB Concentration Per Foot (ppm)	Average PCB Conc. TIMES Total Volume	Sam ID		Polygon ID	Polygon Area (sq. ft.)	Sample Depth (ft.)	PCB Conc (ppm)	(cumulative)	Average PCB Concentration Per Foot (ppm)	Average PCB Conc. TIMES Total Volume
SB-1	11	362	0-0.5	5.2	6.71	53.1	712.07	S D	1	11	362	0-0.5	0.0375	6.71	0.04	0.5
50 1	11	502	0.5-1	101	13.41	55.1	/12.0/	SB-1	T	11	302	0.5-1	0.0375	13.41	0.04	0.5
SB-2	21	461	0-0.5	8.5	8.53	33.25	567.23	SB	2	21	461	0-0.5	0.0375	8.53	0.04	0.64
50 2		401	0.5-1	58	17.06	33.23	307.23	50	2			0.5-1	0.0375	17.06		
SB-3	SB-3 48	549	0-0.5	14.7	10.17	18.35	373.06	SB	2	48	549	0-0.5	0.0375	10.17	0.04	0.76
50 5	-10		0.5-1	22	20.33	10.55		30	5			0.5-1	0.0375	20.33		
SB-5	12	308	0-0.5	0.38	5.7	5.74	65.45	SB	5	12	308	0-0.5	0.0375	5.7	0.04	0.43
30.3	12		0.5-1	11.1	11.4	5.74		50-5	5			0.5-1	0.0375	11.4		
SB-7	30,36	614	0.0.5	1.9	11.37	1.09	24.79	SB	7	30,36	614	0.0.5	1.9	11.37	1.09	24.79
507	30,30		0.5-1	0.28	22.74	1.05	24.75	507	,	30,30	014	0.5-1	0.28	22.74		
SB-8	42	2 634	0.0.5	1.7	11.74	2.15	50.48	SB	Q	42	634	0.0.5	1.7	11.74	2.15	50.48
20-0	42		0.5-1	2.6	23.48	2.15	50.48	30	3D-0 42		054	0.5-1	2.6	23.48	2.15	50.48
SB-9	3,4	130	0.0.5 4	2.41	8	38.58	SB	20 24	3,4	3.4 130	0.0.5	0.0375	2.41	0.04	0.18	
30-9	5,4		0.5-1	12	4.82	0	38.38	30	SB-9	5,4	130	0.5-1	0.0375	4.82	0.04	0.18
SB-18	59	278	0.0.5 1 5.15	5.15	3.45	35.51	SB-	-18 59	278	0.0.5	1	5.15	3.45	35.51		
30-10	23		0.5-1	5.9 10.29 5.43 55.51 55.51	59	270	0.5-1	5.9	10.29	5.45	55.51					
Tot	Totals 13,984			517.94		11,235.21		Tota	ls	13,984			517.94		434.37	
				Volume-Weig	ghted Average	21.69							Volume-We	eighted Average	0.84	



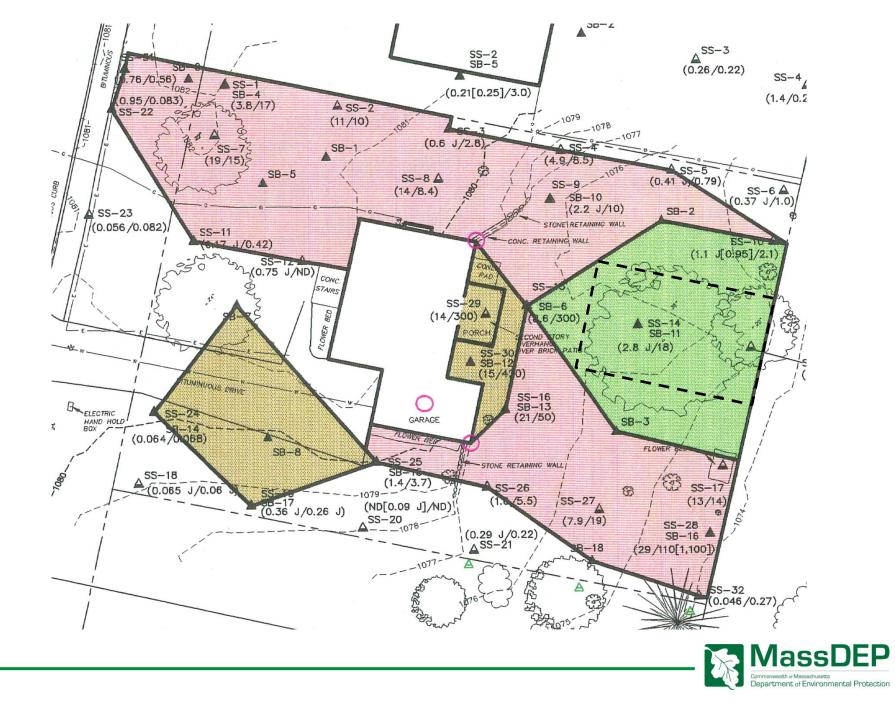
Post Remediation > 1 Foot

Existing Conditions

Post-Remediation Conditions

Sample ID	Polygon ID	Polygon Area (sq. ft.)	Sample Depth (ft.)	PCB Conc (ppm)	Volume (cumulative) (cy)	Average PCB Concentration Per Foot (ppm)	Average PCB Conc. TIMES Total Volume		Sample ID	Polygon ID	Polygon Area (sq. ft.)	Sample Depth (ft.)	PCB Conc (ppm)	Volume (cumulative) (cy)	Average PCB Concentration Per Foot (ppm)	Average PCB Conc. TIMES Total Volume
SB-8	28	635	1-2	39	23.5	- 27	1,903.64	<mark>1</mark> [SB-8	28	635	1-2	0.0375	23.5	0.04	2.64
30-0	20	035	2-4	21	70.51				50 0	20	035	2-4	0.0375	70.51	0.01	2.01
			1-2	53	37.21						1,005	1-2	0.0375	37.21	6.59	
SB-11	19	1,005	2-4	16.35	111.63	17.19	3,197.40		SB-11	19		2-4	16.35	111.63		1,226.61
			4-6	0.113	186.06							4-6	0.113	186.06		
		536	1-2	26.5	19.86	5.35	531.64			35	536	1-2	26.5	19.86	5.35	531.64
SB-16	35		2-4	0.11	59.58				SB-16			2-4 4-6	0.11	59.58		
			4-6	0.024	99.31								0.024	99.31		
		330	1-2	2.2	12.21	0.3	33.19			36	330	1-2 2-4	2.2	12.21	-	
			2-4	0.23	36.62								0.23	36.62		
SB-17	36		4-6	0.0095	61.04				SB-17			4-6	0.0095	61.04	0.3	33.19
			6-8	0.01	85.45							6-8	0.01	85.45		
			8-10	0.01	109.86							8-10	0.01	109.86		
			1-2	6.4	26.33							1-2	6.4	26.33	I	
SB-18	37	711	2-4	0.05	79	1.3	171.71		SB-18	37	711	2-4	0.05	79	1.3	171.71
			4-6	0.0105	131.66							4-6	0.0105	131.66		
Totals 13,9		13,979		•	3735.15		15,726.54		To	als	13,979			3735.15		7,376.55
			Volume-Weig	shted Average							Volume-Wei	ghted Average	1.97			





Project Facts

- 700 properties evaluated
- 470 properties sampled
- 255 properties > 2 ppm
- 180 properties remediated
- Max. PCB concentration 44,000 ppm
- Max. PCB concentration surface 20,600 ppm
- Potential IH conditions at 103 properties



Acknowledgements



- Michael Gorski, Regional Director, MassDEP WERO
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- Joanne Fagan, Section Chief, MassDEP NERO



Questions



Downtown Pittsfield looking east to the William Stanley Business Park

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